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1 2	DANIEL C. SNYDER (Oregon State Bar No. 105127)  Pro hac vice application forthcoming  LAW OFFICES OF CHARLES M. TEBBUTT, P.C.				
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4	Telephone: (541) 344-3505 Facsimile: (541) 344-3516 dan@tebbuttlaw.com				
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7					
8	Facsimile: (415) 552-5816  Beaton@smwlaw.com				
9	Attorneys for Plaintiff US RIGHT TO KNOW				
10	UNITED STATES DISTRICT COURT				
11	NORTHERN DISTRICT OF CALIFORNIA, SAN FRANCISCO DIVISION				
12	US RIGHT TO KNOW, a California Non-	Case No. 3:20-cv-9117			
13	Profit Corporation, Plaintiff,	COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF			
14	V.	Freedom of Information Act			
15	UNITED STATES DEPARTMENT OF				
16	EDUCATION,				
17	Defendant.				
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### INTRODUCTION

This action, through which Plaintiff US Right to Know ("USRTK" or "Plaintiff") seeks

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access to government records held by Defendant United States Department of Education ("Education Department," "Agency," or "Defendant") is premised upon, and consequent to, violations of the federal Freedom of Information Act ("FOIA"), 5 U.S.C. section 552 et seg., and Education Department FOIA

regulations promulgated thereunder, 34 C.F.R. Subpart C – "Procedures for Requesting Access to 6

Agency Records and Disclosure of Agency Records." This action challenges the unlawful failure of the Defendant to abide by the statutory requirements of the FOIA and the Agency's own implementing

multiple requests.

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regulations. 2. Defendant is unlawfully withholding from public disclosure information sought by USRTK, information to which USRTK is entitled and for which no valid disclosure exemption applies or has been properly asserted. In particular, Defendant has violated, and remains in violation of, the statutory mandates imposed by the FOIA by: (Count I) failing to provide a timely final determination on USRTK's FOIA Request; (Count II) unlawfully withholding records from public disclosure for which no valid disclosure exemption applies or has been properly asserted, or to provide the reasonably segregable portions of those records; (Count III) unlawfully failing to grant USRTK's request for a fee

3. The records requested by USRTK are likely to contribute significantly to the understanding of the operations or the activities of the government. USRTK is a 501(c)(3) nonprofit

waiver under the FOIA; and (Count IV) failing to provide an "estimated date of completion" despite

organization and, by its nature, has no commercial interest in the requested records.

4. USRTK seeks declaratory relief establishing that the Defendant has violated the FOIA and that such actions entitle USRTK to relief thereunder. USRTK also seeks injunctive relief directing Defendant to conduct a reasonably adequate search for records and to promptly provide responsive material, to reasonably segregate portions of non-exempt records, and to provide proper justifications for any disclosure exemptions that are applied. Finally, USRTK requests that the Court award it its reasonable attorneys' fees and costs incurred in bringing this action.

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#### **JURISDICTION AND VENUE**

- 5. This Court has jurisdiction pursuant to 5 U.S.C. section 552(a)(4)(B). That provision of the FOIA grants jurisdiction to "the district court of the United States in the district in which the complainant resides, or has his principal place of business[.]" USRTK both resides and maintains its principal place of business in the Northern District of California.
- 6. The Court also has federal question jurisdiction pursuant to 28 U.S.C. section 1331 because this action arises under the FOIA and the Declaratory Judgment Act, 28 U.S.C. section 2201 et seq.

#### INTRADISTRICT ASSIGNMENT

- 7. Pursuant to Local Rule 3-2(c), this case is properly brought in the San Francisco Division of the Northern District of California because a substantial part of the events and omissions which give rise to the claims alleged herein occurred in the County of San Francisco.
- 8. Under the FOIA, 5 U.S.C. section 552(a)(4)(B), jurisdiction vests in the district court where "the complainant resides" or "has its principal place of business."
  - 9. Plaintiff resides in the County of San Francisco.
  - 10. Plaintiff has its principal place of business in the County of San Francisco.
- 11. As such, under the L.R. 3-2(c), (d), intradistrict assignment to the San Francisco division is proper.

#### **PARTIES**

- 12. Plaintiff USRTK is a 501(c)(3) nonprofit corporation organized under the laws of the State of California. USRTK is a public interest, investigative research group focused on promoting transparency for public health. USRTK works nationally and globally to expose corporate wrongdoing and government failures that threaten the integrity of food systems, the environment, and human health.
- 15. Defendant is an "agency" under the FOIA, the records sought are "records" under the FOIA, and because Defendant is in possession and control of the records sought by USRTK, Defendant is subject to the FOIA pursuant to 5 U.S.C. section 552(f).

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#### LEGAL FRAMEWORK

- 16. The FOIA requires U.S. government agencies to "promptly" make public records available to any person if that person makes a request which (1) reasonably describes the records sought and (2) complies with any applicable agency rules for making such a request. 5 U.S.C. § 552(a)(3)(A).
- 17. The FOIA requires an agency to issue a final determination on any such information request within twenty business days from the date of its receipt. 5 U.S.C. § 552(a)(6)(A)(i). In issuing a final determination, an agency is required to inform the requester of three things: (1) the agency's determination of whether or not it must comply with the request; (2) the reasons for its decision; and (3) notice of the right of the requester to appeal to the head of the agency. 5 U.S.C. § 552(a)(6)(A)(i).
- 18. The FOIA allows an agency to extend the twenty-day determination deadline, however, by ten working days when "unusual circumstances" exist and when the agency so notifies a requester in writing. 5 U.S.C. § 552(a)(6)(B)(i)-(iii); 34 C.F.R. § 5.21(e). A notice informing a requester of the invocation of the "unusual circumstances" provision must specify the applicable "unusual circumstances." *Id*.
- 19. Permissible "unusual circumstances" are limited to: (1) the need to search for and collect the requested records from field facilities or other establishments that are separate from the office processing the request; (2) the need to search for, collect, and appropriately examine a voluminous amount of separate and distinct records which are demanded in a single request; or (3) the need for consultation, which shall be conducted with all practicable speed, with another agency having a substantial interest in the determination of the request or among two or more components of the agency having substantial subject-matter interest therein. 5 U.S.C. § 552(a)(6)(B)(iii); 34 C.F.R. § 5.21(e)(1)-(3).
- 20. An agency is entitled to one ten-business day extension. 5 U.S.C. § 552(a)(6)(B)(i). The written notice provided to the requester must specify the specific unusual circumstances justifying the extension and the date on which a final determination is expected to be dispatched. *Id.*; 34 C.F.R. § 5.21(e).
  - 21. In some circumstances, the FOIA allows an agency to invoke an extension beyond ten

days. To invoke a longer extension, the FOIA requires an agency to provide written notification to the requester that (1) offers the requester an opportunity to limit the scope of the request so that it may be processed within that time limit, or (2) offers the requester an opportunity to arrange with the agency an "alternative time frame" for processing the request. 5 U.S.C. § 552(a)(6)(B)(ii); 34 C.F.R. § 5.21(e).

- 22. As part of invoking an "alternative time frame" extension, the agency must also make available to the requester its FOIA Public Liaison, who is tasked to resolve any dispute between the requester and the agency. 5 U.S.C. § 552(a)(6)(B)(ii).
- 23. FOIA Public Liaisons "shall serve as supervisory officials" and "shall be responsible for assisting in reducing delays, increasing transparency and understanding of the status of requests, and assisting in the resolution of disputes." 5 U.S.C. § 552(l); 34 C.F.R. § 5.21(f).
- 24. Even when an "unusual circumstances" extension is made, the agency must still notify the requester of its expected date on which a final determination will be dispatched. 5 U.S.C. § 552(a)(6)(B)(i).
- 25. "Exceptional circumstances" for failure to comply with applicable time limits "does not include a delay that results from predictable agency workload of requests under this section, unless the agency demonstrates reasonable progress in reducing its backlog of pending requests." 5 U.S.C. § 552(a)(6)(C)(ii).
- 26. If an agency fails to provide a final determination on a FOIA request within the statutory timeframe, the requester is deemed to have exhausted its administrative remedies and may immediately file suit against the agency. 5 U.S.C. § 552(a)(6)(C)(i).
- 27. The FOIA also requires agencies to provide "an estimated date on which the agency will complete action on the request." 5 U.S.C. § 552(a)(7)(B)(ii); see also 5 U.S.C. § 552(a)(6)(B)(i).
- Agencies shall make reasonable efforts to maintain their records so they are reproducible for FOIA purposes, and "shall make reasonable search efforts" for responsive records. 5 U.S.C. § 552(a)(3)(B), (C). The term "search" "means to review, manually or by automated means, agency records for the purpose of locating those records which are responsive to a request." 5 U.S.C. § 552(a)(3)(D).

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29. In furnishing records responsive to a request under the FOIA, an agency may, for a			
limited set of categories of information, exclude or withhold such information from disclosure. 5 U.S.O.			
§ 552(b). However, even where proper justification exists for withholding such information, the agence			
must provide the remaining portions of records that are reasonably segregable from the properly			
withheld portions thereof. Id.			

- 30. Except in certain circumstances, when an agency produces a record in response to a FOIA request but withholds a portion thereof, the agency must indicate the volume of information withheld and the exemption under which such information has been withheld. Id.; 5 U.S.C. § 552(a)(6)(F).
- 31. An agency that withholds public records from a requestor under the FOIA bears the burden of sustaining the legality of its action. 5 U.S.C. § 552(a)(4)(B).
- 32. Requesters under the FOIA may ask that an agency waive fees associated with any request for records "if disclosure of the information is in the public interest because it is likely to contribute significantly to the public understanding of the operations or activities of the government and is not primarily in the commercial interest of the requester. 5 U.S.C. § 552(a)(4)(E)(iii).
- 33. An agency may only charge certain fees depending on the category of requester. For noncommercial requesters such as USRTK, fees "shall be limited to reasonable standard charges for document search and duplication." 5 U.S.C. § 552(a)(4)(E)(ii)(III).
- 34. Agencies are prohibited from assessing search fees if the agency fails to comply the FOIA's twenty-day determination deadline or any lawful extension under the statute's "unusual circumstances" provisions. 5 U.S.C. § 552(a)(4)(E)(viii).

#### STATEMENT OF OPERATIVE FACTS

- 35. USRTK submitted a FOIA Request (the "Request") to the Education Department on July 6, 2020. The Request sought a waiver of all fees associated with processing the Request. A copy of the Request is attached hereto as Exhibit A.
- 36. The Request seeks records requested from the University of Texas by the Education Department in an April 24, 2020 letter from the Education Department's Office of General Counsel to

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the Office of the Chancellor for the University of Texas System. The April 24, 2020 letter is attached hereto as Exhibit B.

- 37. USRTK has no commercial interest or value in records responsive to the Request.
- 38. The records requested by USRTK are likely to contribute significantly to the public understanding of the operations and activities of the government, especially as they pertain to the origins of the SARS-CoV-2 virus and the COVID-19 pandemic in the United States. In April 2020, the Department of Education launched an investigation into the financial ties between the University of Texas Medical Branch and entities in China, including the Wuhan Institute of Virology ("WIV") and other Chinese state and research institutions. The WIV may have information regarding the source of the novel coronavirus SARS-CoV-2, which is the cause of the disease COVID-19. Federal law (Section 117 of the Higher Education Act) requires universities to disclose contracts and gifts from foreign sources to the Department of Education worth at least \$250,000.
- 39. USRTK has a demonstrated track record of obtaining and disseminating information obtained under the FOIA and state public records laws concerning public health. Since 2015, USRTK has obtained, posted online, and reported on thousands of industry and government documents gathered via public records requests. USRTK's work has contributed to three New York Times investigations, ten academic papers, nine articles in the BMJ, one of the world's top medical journals, and global media coverage documenting how food and chemical corporations impact public health and the environment. USRTK's staff has expertise in investigative journalism and advanced research, especially as it concerns impacts on human health.
- through its own library of information, available online at: <a href="http://www.usrtk.org">http://www.usrtk.org</a>. Many of USRTK's documents are available through the USRTK Agrichemical Collection of the UCSF Chemical Industry Documents Archive, available online at: <a href="https://www.industrydocuments.ucsf.edu/chemical/collections/usrtk-agrichemical-collection/">https://www.industrydocuments.ucsf.edu/chemical/collections/usrtk-agrichemical-collection/</a>, and the USRTK Food Industry Collection of the UCSF Food Industry Documents Archive, available online at:

USRTK shares its findings with media outlets, public health and medical journals, and

<a href="https://www.industrydocuments.ucsf.edu/food/collections/usrtk-food-industry-collection/">https://www.industrydocuments.ucsf.edu/food/collections/usrtk-food-industry-collection/>.</a>

- 41. The Request was received and acknowledged by the Education Department via email on July 7, 2020, and assigned tracking number 20-01981-F.
- 42. Having received no further response or acknowledgment, on August 17, 2020, USRTK wrote an email to the FOIA public liaison for the Education Department, requesting information about the processing of the Request, the expected date of completion on the Request, and whether USRTK could help expedite the Request.
- 43. On August 18, 2020, the Education Department's "FOIA Manager" sent USRTK an email stating that the "Request" was "pending," but provided no formal estimated date of completion.
- 44. On September 10, 2020, USRTK wrote again to the Education Department, asking the Agency to provide an estimated completion date on the Request.
- 45. On September 12, 2020, long after the FOIA's twenty-day determination deadline expired, the Education Department issued a "20-Day Notification" letter to USRTK. That letter did not identify a date upon which the Agency would complete processing on the Request. It also failed to inform USRTK of whether the Agency would comply with the Request, the reasons therefore, or apprise USRTK of its administrative appeal rights. At no point did that letter purport to invoke the FOIA's "unusual circumstances" exception to the statute's twenty-day determination deadline.
- 46. The Education Department's September 12, 2020 "20-Day Notification" letter was not a "determination" within the meaning of the FOIA, because it did not apprise USRTK of (1) the Agency's determination of whether or not it must comply with the request; (2) the reasons for the Agency's decision; and (3) notice of the right of USRTK to appeal the determination to the head of the Agency. 5 U.S.C. § 552(a)(6)(A)(i).
- 47. On September 30, 2020, the Agency provided USRTK with an email outlining the "status" of the FOIA Request. That email did not identify an estimated date of completion on which the Agency would produce records or otherwise complete processing of the Request.
- 48. On October 1, 2020, USRTK sent a formal request to Tiffany Tucker at the Education Department's FOIA Service Center requesting, again, that the Agency provide USRTK with a date by which it will complete action on the FOIA Request pursuant to 5 U.S.C. section 552(a)(7)(B)(ii).

1	49.	Ms. Tucker replied on October 1, 2020, stating that she was "working" with the Office of	
2	the General Counsel "to get an estimated date of completion."		
3	50.	On October 8 and October 13, 2020, USRTK wrote again to Ms. Tucker, asking again	
4	that the Educa	ation Department provide the legally required estimated date of completion for the	
5	Request.		
6	51.	To date, no further communication has been received by USRTK from the Education	
7	Department about the Request.		
8	52.	To date, no estimated date of completion has been provided to USRTK by the Education	
9	Department.		
10	53.	To date, the Agency has not provided USRTK with a lawful "determination" that informs	
11	USRTK of (1	) the Agency's determination of whether or not to comply with the Request; (2) the reasons	
12	for its decision; and (3) notice of the right of USRTK to appeal to the head of the agency. 5 U.S.C. §		
13	5   552(a)(6)(A)(i).		
14	54.	The Agency has not shown due diligence in responding to the request. 5 U.S.C.	
15	§ 552(a)(6)(C)(i).		
16	55.	To date, the Agency has failed to issue a decision on USRTK's request for a waiver of	
17	fees associated with the processing of the Request.		
18	56.	To date, the Agency has not produced a single record responsive to the Request.	
19	57.	USRTK has constructively exhausted all administrative remedies required by the FOIA.	
20	U.S.C. § 552(a)(6)(A), (a)(6)(C).		
21	58.	USRTK has been forced to retain the services of counsel and to expend funds litigating	
22	Defendant's unlawful actions and omissions under the FOIA.		
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### **CAUSES OF ACTION**

# **COUNT I**

# VIOLATIONS OF THE FREEDOM OF INFORMATION ACT AND EDUCATION DEPARTMENT REGULATIONS:

#### FAILURE TO PROVIDE TIMELY FINAL DETERMINATION

- 59. The allegations made in all preceding paragraphs are realleged and incorporated by reference herein.
- 60. USRTK has a statutory right to have Defendant process its FOIA request in a manner that complies with the FOIA. USRTK's rights in this regard were violated by the Education Department's failure to provide a timely and legally adequate final determination.
- 61. To date, USRTK has not received any written communication from the Education Department about whether the Agency will comply with the FOIA Request, the Agency's reasons for making that decision, and any right of USRTK to administratively appeal that decision. 5 U.S.C. § 552(a)(6)(A)(i).
- 62. Based on the nature of USRTK's organizational activities, USRTK will continue to employ FOIA's provisions to request information from Defendant in the foreseeable future. These activities will be adversely affected if Defendant is allowed to continue violating FOIA's response deadlines.
- 63. Unless enjoined and made subject to a declaration of USRTK's legal rights by this Court, Defendant will continue to violate the rights of USRTK to receive public records under the FOIA.
- 64. Defendant's failure to make a final determination on USRTK's FOIA Request within the statutory timeframe has prejudiced USRTK's ability to timely obtain public records.

### **COUNT II**

#### **VIOLATION OF THE FREEDOM OF INFORMATION ACT:**

#### UNLAWFUL WITHHOLDING OF NON-EXEMPT PUBLIC RECORDS

65. The allegations made in all preceding paragraphs are realleged and incorporated by

reference herein.

- 66. USRTK has a statutory right to have Defendant process its FOIA request in a manner that complies with FOIA.
- 67. USRTK's rights in this regard were violated when Defendant failed to promptly provide public, non-exempt records to USRTK, 5 U.S.C. sections 552(a)(3)(A), 552(b), to provide a reasonable estimate of the volume of withheld records, 5 U.S.C. section 552(a)(6)(F), and to reasonably segregate all non-exempt portions of otherwise exempt material. 5 U.S.C. § 552(b).
- 68. Defendant is unlawfully withholding public disclosure of information sought by USRTK, information to which it is entitled and for which no valid disclosure exemption applies.
- 69. USRTK has constructively exhausted its administrative remedies with respect to this claim.
- 70. USRTK is entitled to injunctive relief to compel production of all non-exempt, responsive records.
- 71. Based on the nature of USRTK's organizational activities, USRTK will undoubtedly continue to employ FOIA's provisions to request information from Defendant in the foreseeable future.
- 72. USRTK's organizational activities will be adversely affected if Defendant is allowed to continue violating FOIA's response deadlines as it has in this case.
- 73. Unless enjoined and made subject to a declaration of USRTK's legal rights by this Court, Defendant will continue to violate the rights of USRTK to receive public records under the FOIA.

# **COUNT III**

#### **VIOLATION OF THE FREEDOM OF INFORMATION ACT:**

# FAILURE TO TIMELY APPROVE USRTK'S FEE WAIVER REQUEST

- 74. The allegations made in all preceding paragraphs are realleged and incorporated by reference herein.
- 75. USRTK has a statutory right to have Defendant process its FOIA request in a manner that complies with FOIA.
  - 76. USRTK's rights in this regard were violated by Defendant's unlawful delay in informing

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USRTK of its decision concerning USRTK's request for a fee waiver.

- 77. Based on the nature of USRTK's organizational activities, USRTK will continue to employ FOIA's provisions to request information from Defendant in the foreseeable future. These activities will be adversely affected if Defendant is allowed to continue violating the FOIA's requirements and deadlines for fee waiver requests.
- 78. USRTK's request for a waiver of all fees associated with the FOIA Request is appropriate and satisfies all elements required for approval of a fee waiver.
- 79. Unless enjoined and made subject to a declaration of USRTK's legal rights by this Court, Defendant will continue to violate the rights of USRTK to receive public records under the FOIA.
- 80. Defendant's failure to make a timely determination on USRTK's fee waiver request has prejudiced USRTK's ability to timely obtain public records.

# **COUNT IV**

## **VIOLATION OF THE FREEDOM OF INFORMATION ACT:**

## FAILURE TO PROVIDE ESTIMATED DATE OF COMPLETION

- 81. The allegations made in all preceding paragraphs are realleged and incorporated by reference herein.
- 82. USRTK has a statutory right to have Defendant process its FOIA request in a manner that complies with FOIA.
- 83. USRTK's rights in this regard were violated by Defendant's unlawful failure to provide an estimated date of completion, as required by the FOIA, 5 U.S.C. section 552(a)(7)(B)(ii).
- 84. USRTK made multiple, repeated requests that Defendant provide an estimated date of completion over the many months following the Agency's acknowledgment of the FOIA Request. At no time has Defendant provided an estimated date of completion despite these multiple requests.
- 85. Based on the nature of USRTK's organizational activities, USRTK will continue to employ FOIA's provisions to request information from Defendant in the foreseeable future. These activities will be adversely affected if Defendant is allowed to continue violating the FOIA's requirements for providing USRTK with an estimated date of completion on its FOIA requests.

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CASE NO. 3:20-ev-9117

# **Exhibit A to Complaint**

US Right to Know v. United States Department of Education Case No. 3:20-cv-9117



July 6, 2020

U.S. Department of Education Office of the Executive Secretariat 400 Maryland Ave., SW, LBJ 7W104 Washington, DC 20202-4500 Attn: FOIA Service Center

VIA e-mail: EDFOIAManager@ed.gov

**RE:** Freedom of Information Act Request

Dear FOIA Officer:

This is a request under the Freedom of Information Act, 5 U.S.C. § 552, et seq, to the United States Department of Education ("ED") pertaining to records recently obtained by ED from the University of Texas' Medical Branch (UTMB) at Galveston under Section 117 of the Higher Education Act of 1965 (20 U.S.C. § 1011f).

For this FOIA request, we are specifically seeking copies of the following records cited in the April 24, 2020 <u>letter</u> from the ED Office of the General Counsel to the UT System's Chancellor:

- 1. Each gift or donation agreement, contract, and/or conditional gift or donation agreement or contract to which UTMB and the Wuhan Maximum Containment Laboratory (MCL), the Wuhan Institute of Virology, or the Chinese Academy of Sciences are parties.
- 2. A complete list identifying and providing the last known contact information for UTMB's faculty and staff (including full and part time employees and contractors) involved in the administration, direction, or scientific and/or other research cooperation, fund raising, or any other efforts involving the Wuhan MCL, the Wuhan Institute of Virology, or the Chinese Academy of Sciences.
- 3. All records (including but not limited to emails and true copies of contracts and/or gift or donation agreements) of, regarding, or relating to the Wuhan MCL, the Chinese Academy of Sciences, Wuhan and MCL researcher Shi Zhengli or Shi Zheng-Li.

The relevant time frame for the above records is from January 1, 2012 through the present.

The scope of the search should encompass all individual hard drives, shared drives, e-mail accounts and/or communication devices (including personal e-mail accounts and communication devices) that would be reasonably likely to maintain responsive records.

We request that you disclose the listed documents and materials as they become available to you, without waiting until all the documents have been assembled.

Exposing what the food industry doesn't want us to know

If documents are denied in whole or in part, please specify which exemption(s) is (are) claimed for each passage or whole document denied. Give the number of pages in each document and the total number of pages pertaining to this request and the dates of documents withheld. We request that excised material be "blacked out" rather than "whited out" or cut out and that the remaining non-exempt portions of documents be released as provided under the Freedom of Information Act. Please send a memo (with a copy or copies to me) to the appropriate unit(s) in your office to assure that no records related to this request are destroyed.

Please advise of any destruction of records and include the date of and authority for such destruction. As we expect to appeal any denials, please specify the office and address to which an appeal should be directed.

U.S. Right to Know is requesting a waiver of or, at a minimum, a reduction in fees related to this request. We are a 501(c)(3) nonprofit research organization based in Oakland, California. As a public interest organization, we have no commercial interest in the records that are the subject of this FOIA request and would derive no financial benefit from their disclosure. Our research has been featured many times in newspapers such as New York Times and The Guardian, as well as in medical and public health journals such as BMJ. As with our prior work, we intend to disseminate newsworthy information to the general public by way of academic or media articles, or fact sheets, relying upon any records released in response to this FOIA request. These records, which are not publicly available at present, may shed light on the potential origins of the SARS-CoV2 virus as well as on interactions between U.S. biosafety facilities and their employees, operating both within the U.S. and abroad, with entities linked with the Wuhan MCL, Wuhan Institute of Virology and the Chinese Academy of Sciences. Such disclosure is in the public interest because it is likely to contribute to the public's understanding of the extent to which U.S. taxpayer dollars and resources might be facilitating dual use research of concern on coronaviruses and other dangerous pathogens in China. Further, documentation of such influence is important, and is in the public interest because it concerns how the U.S. public's resources are allocated, whether or not they are being wasted or squandered, and whether the public interest is being served.

We ask, if fees are assessed, that they not exceed \$25 without first contacting our office for authorization.

Please send the documents electronically in PDF format to Sainath Suryanarayanan at sainath@usrtk.org.

Please call, rather than write Gary Ruskin, if there are any questions or if you need additional information. He can be reached at (415) 944-7350.

Thank you for your help in filling this FOIA request.

Sincerely,

Gary Ruskin
Executive Director

Sainath Suryanarayanan

Researcher

# **Exhibit B to Complaint**

US Right to Know v. United States Department of Education Case No. 3:20-cv-9117



# UNITED STATES DEPARTMENT OF EDUCATION OFFICE OF THE GENERAL COUNSEL

April 24, 2020

James B. Milliken, Chancellor Office of the Chancellor The University of Texas System 210 West 7<sup>th</sup> St. Austin, TX 78701

Re: Notice of 20 U.S.C. § 1011f Investigation and Record Request/University of

Texas System

#### Dear Chancellor Milliken:

Section 117 of the Higher Education Act of 1965 (20 U.S.C. § 1011f) requires institutions of higher education (IHEs), including the University of Texas System (UT), to fully report statutorily defined gifts, contracts, and/or restricted and conditional gifts or contracts from or with a foreign source to the U.S. Department of Education (Department). These reports are posted at <a href="https://studentaid.ed.gov/sa/about/data-center/school/foreign-gifts">https://studentaid.ed.gov/sa/about/data-center/school/foreign-gifts</a>.

According to UT's Medical Branch (UTMB), it is responsible for the operation of the Galveston National Laboratory (GNL) under UTMB's Institute for Human Infections and Immunity. GNL, in turn, has substantial contractual relations with a maximum biocontainment laboratory (MCL) in Wuhan, China (Wuhan MCL) (also known as the Wuhan Institute of Virology) which is upon information and belief owned by the Chinese government's Chinese Academy of Sciences. *See* <a href="https://www.utmb.edu/gnl/news/2018/11/28/scientific-diplomacy-and-international-cooperation-key-say-bsl4-directors">https://www.utmb.edu/gnl/news/2018/11/28/scientific-diplomacy-and-international-cooperation-key-say-bsl4-directors</a>;

https://nationalinterest.org/blog/coronavirus/wuhan-institute-virology-origin-coronavirus-or-conspiracy-nonsense-144082; https://www.foxnews.com/world/wuhan-laboratory-china-coronavirus-controversy. On November 28, 2018, GNL claimed in SCIENCE Magazine:

We direct a newly constructed MCL in Wuhan, China (Z.Y.) and an established MCL in the United States (J.W.L), in Galveston, Texas. In preparation for the opening of the new China MCL, we engaged in short- and long-term personnel exchanges focused on biosafety training, building operations and maintenance, and collaborative scientific investigations in biocontainment. We succeeded in transferring proven best practices to the new Wuhan facility. Both labs recently signed formal cooperative agreements that will streamline future scientific and operational collaborations on dangerous pathogens, although funding for research and the logistics of exchanging specimens are challenges that we have yet to solve.

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https://www.utmb.edu/gnl/news/2018/11/28/scientific-diplomacy-and-international-cooperation-key-say-bsl4-directors.

Between June 6, 2014, and June 3, 2019, UT reported approximately twenty-four contracts with various Chinese state-owned universities and ten contracts with Huawei Technologies, all purportedly worth a reported total of \$12,987,896. It is not clear, however, whether UT has in fact reported all gifts from or contracts with or relating to the Wuhan MCL, the Wuhan Institute of Virology, and/or all other foreign sources, including agents and instrumentalities of the government of the Peoples' Republic of China. Therefore, to verify UT's compliance with Section 117, the Department requests that your Institution produce the following records within thirty (30) days. Unless otherwise noted, the relevant time frame for these requests is January 1, 2012 through the present.

- 1. True copies of each gift or donation agreement, contract, and/or conditional gift or donation agreement or contract to which your Institution and the Wuhan MCL, the Wuhan Institute of Virology, or the Chinese Academy of Sciences are parties.
- 2. True copies of each gift or donation agreement, contract, and/or conditional gift or donation agreement or contract with or between your Institution and any of the following:
  - a. BGp Inc.
  - b. Educational Advisors Deda Co. Ltd.
  - c. Xi'an Jintong University
  - d. University of Beijing
  - e. University of Shanghai
  - f. Dalian Auto Tech. Inc.
  - g. Huawei Technologies Co. Ltd.
  - h. Tafel New Energy Tech Co. Ltd.
  - i. Zhejiang Normal University
  - j. ATEC Shenzhen Expressway Engineering
  - k. Huawei Software Technologies Co. Ltd.
  - 1. Beijing Normal University
  - m. Nanjing University
  - n. China University of Mining and Technology
  - o. Chengdu Technological University
  - p. Sichuan University
  - q. Southwest Jiaotong University
  - r. Jilin University
  - s. South China University of Technology
  - t. China University of Petroleum
  - u. Southwest Petroleum University
  - v. Shandong University of Science and Technology
  - w. The Communist Party of China, its agents, employees, representatives, and instrumentalities (including but not limited to the agents, employees, representatives, and instrumentalities of entities such as the Communist Party of

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China's Central Committee, Central Office, and Politburo Standing Committee; the General Office of the Central Military Commission; the Chinese Ministry of Education; the Chinese Ministry of Science and Technology; the People's Liberation Army; the Chinese Ministry of State Security; the Chinese Ministry of Industry and Information Technology; the Chinese Ministry of Foreign Affairs; the Chinese Ministry of National Defense; the Central Bank of the People's Republic of China; and any People's Republic of China province, autonomous region, or municipality)

- 3. A complete list identifying and providing the last known contact information for your Institution's faculty and staff (including full and part time employees and contractors) involved in the administration, direction, or scientific and/or other research cooperation, fund raising, or any other efforts involving (a) the Wuhan MCL; and/or (b) persons employed by or agents for any of the entities listed in section 2(a)-(w) above. The geographic location of your Institution's faculty and staff and/or of the persons employed by or agents for any of the listed entities is not determinative of your obligations hereunder (e.g. *all* employees, agents, lobbyists, and attorneys of or for the listed entities must also be identified and disclosed regardless of citizenship and place of residence). Provided contact information should include names, position(s) held, email addresses, mailing addresses, phone numbers, and a brief description of the administration, direction, scientific and/or other research cooperation, fund raising, and/or other efforts associated with the listed person.
- 4. A complete list identifying and providing last known contact information for your Institution's administrators, contractors, or other personnel with responsibility for and/or oversight of faculty and staff involved in any capacity with the Wuhan MCL. The geographic location of the administrators, contractors, or other personnel at the time of cooperation or other execution of efforts is in no way determinative of such involvement. Provided contact information should include names, specific responsibilities, position(s) held, email addresses, mailing addresses, and phone numbers.
- 5. All records (including but not limited to emails and true copies of contracts and/or gift or donation agreements) of, regarding, or relating to (a) the Wuhan MCL, the Chinese Academy of Sciences, Wuhan MCL researcher Shi Zhengli, and Eric Yuan, Chief Executive Officer of Zoom Communications; and/or (b) any gift, contract, or conditional gift or contract from or with the Communist Party of China, its agents, employees, representatives, and instrumentalities.
- 6. All records (including but not limited to emails and true copies of contracts and/or gift or donation agreements) of, regarding, or related to gifts, contracts and/or restricted or conditional gifts or contracts to or with the Institution from or with any foreign source. The time frame for this request is January 1, 2016, to the present.

The Department requests that UT produce records as follows:

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- Searches for records in electronic form should include searches of all relevant mobile devices, hard drives, network drives, offline electronic folders, thumb drives, removable drives, records stored in the cloud, and archive files, including, but not limited to, backup tapes. Do not time stamp or modify the content, the create date, or the last date modified of any record and do not scrub any metadata. Electronic records should be produced in native format. For e-mails, please place responses in one .pst file per employee. For .pdf files, please provide searchable file format and not image file format.
- All email searches should be conducted by the agency's information technology department, or its equivalent, and not by the individuals whose records are being searched. Please provide the name and contact information of the individual(s) who conducted the search, as well as an explanation of how the search was conducted.
- To the extent practicable, please produce all records in a searchable electronic format and not hardcopies. Should you have any questions about the method or format of production please contact the undersigned to coordinate.

As used in this Notice of Investigation and Information Request:

"Agent" has its plain and ordinary meaning, indicating that a person, organization, or entity, is acting on behalf of another person, organization, or entity, whether that agency is disclosed or undisclosed.

"Contract" has the meaning given at 20 U.S.C. § 1011f(h)(1).

"Faculty" refers to all teaching positions at the university (including professors of all ranks, teachers, lecturers, and/or researchers whether in a classroom, laboratory, or other educational environment – whether physically or electronically present).

"Foreign source" has the meaning given at 20 U.S.C. § 1011f(h)(2).

"Gift" has the meaning given at 20 U.S.C. § 1011f(h)(3).

"Institution" has the meaning given at 20 U.S.C. § 1011f(h)(4) and for the purposes of this request includes all UT campuses and facilities. Section 117 requires that when an institution receives the benefit of a gift from or a contract with a foreign source in the applicable amount, even if by an agent (e.g., employee) and through an intermediary (e.g., non-profit organization), it must disclose the gift or contract to the Department. Where a legal entity (e.g., centers, boards, foundations, research groups, partnerships, or non-profit organizations, whether or not organized under the laws of the United States and including, by way of example and not limitation, UTMB and GNL) operates substantially for the benefit or under the auspices of an IHE, there is a rebuttable presumption that when that legal entity receives money or enters into a contract with a foreign source, it is for the benefit of the institution, and, thus, must be disclosed.

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"Record" means all recorded information, regardless of form or characteristics, made or received, and including metadata, such as email and other electronic communication, word processing documents, PDF documents, animations (including PowerPoint™ and other similar programs) spreadsheets, databases, calendars, telephone logs, contact manager information, Internet usage files, network access information, writings, drawings, graphs, charts, photographs, sound recordings, images, financial statements, checks, wire transfers, accounts, ledgers, facsimiles, texts, animations, voicemail files, data generated by calendaring, task management and personal information management (PIM) software (such as Microsoft Outlook), data created with the use of personal data assistants (PDAs), data created with the use of document management software, data created with the use of paper and electronic mail logging and routing software, and other data or data compilations, stored in any medium from which information can be obtained either directly or, if necessary, after translation by the responding party into a reasonably usable form. The term "recorded information" also includes all traditional forms of records, regardless of physical form or characteristics.

"Restricted or conditional gift or contract" has the meaning given at 20 U.S.C. § 1011f(h)(5).

"Staff" refers to all members of the university involved in administration of the university and its obligations and commitments (including deans of all ranks, administration officials, and support personnel).

"Wuhan MCL" refers to the maximum biocontainment laboratory in Wuhan, China, as referenced in GNL documents, and which may also be known as the Wuhan Institute of Virology.

If UT asserts attorney-client or attorney-work product privilege for a given record, then it must prepare and submit a privilege log expressly identifying each such record and describing it so the Department may assess the claim's validity. Please note that no other privileges apply. UT's record and data preservation obligations are outlined at Exhibit A.

Please note that Section 117(f), 20 U.S.C. § 1011f(f), provides that whenever it appears an IHE has failed to fully comply with the law, the Secretary of Education may, among other things, request that the Attorney General commence an enforcement action to compel compliance and to recover the full costs to the United States of obtaining compliance, including all associated costs of investigation and enforcement. Please further note there may also be other penalties triggered by the knowing and intentional submission of false reports and/or information.

The Department recognizes that the COVID-19 virus may have a significant impact on certain UT operations. Nonetheless, the critical importance of the Department's investigation into the accuracy of UT's foreign source reporting with respect to the Wuhan MCL and other Chinese Communist Party-related persons and entities is not diminished. Accordingly, the Department expects UT's timely response to this investigation.

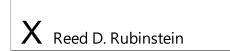
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This investigation is being directed by the Department's Office of the General Counsel. To arrange transmission of the requested information, or should you have any other questions, please contact:

Paul R. Moore, Esq.
Office of the General Counsel
U.S. Department of Education
400 Maryland Ave., S.W., Room 6E300
Washington, D.C. 20202
Paul.Moore@ed.gov

Sincerely yours,

4/24/2020



Signed by: Reed Rubinstein
Reed D. Rubinstein
Principal Deputy General Counsel delegated
the authority and duties of the General Counsel

Attachment

# **EXHIBIT A**

### RECORD PRESERVATION REQUIREMENTS

This investigation requires preservation of all information from your institution's computer systems, removable electronic media, filing systems, and other locations relating to the matters that are the subject of the Notice of Investigation. You should immediately preserve all data and information about the data (i.e., backup activity logs and document retention policies) relating to records maintained in the ordinary course of business and that are covered by the Notice of Investigation. Also, you should preserve information available on the following platforms, whether in your possession or the possession of a third party, such as an employee or outside contractor: databases, networks, computer systems, including legacy systems (hardware and software), servers, archives, backup or disaster recovery systems, tapes, discs, drives, cartridges and other storage media, laptops, personal computers, internet data, personal digital assistants, handheld wireless devices, mobile telephones, paging devices, and audio systems (including voicemail). You should also preserve all hard copies of records regardless of location.

The laws and rules prohibiting destruction of evidence apply to electronically stored information in the same manner that they apply to other evidence. Accordingly, you must take every reasonable step to preserve relevant records. "Reasonable steps" with respect to these records include:

- Notifying in writing all potential custodians and IT personnel who may have relevant records of their preservation obligations under this investigation.
- Discontinuing all data and document destruction policies.
- Preserving all metadata.
- Preserving relevant records and/or hardware unless an exact replica of the file (a mirror image) is made.
- Preserving passwords, decryption procedures (and accompany software), network access codes, ID names, manuals, tutorials, written instructions, decompression or reconstruction software.
- Maintaining all other pertinent information and tools needed to access, review, and reconstruct necessary to access, view, and/or reconstruct all requested or potentially relevant electronic data.

You have an obligation to preserve all digital or analog electronic files in electronic format, regardless of whether hard copies of the information exist, with all metadata. This includes preserving:

- Active data (i.e., data immediately and easily accessible today).
- Archived/journaled data (i.e., data residing on backup tapes or other storage media).
- Deleted data (i.e., data that has been deleted from a computer hard drive but is recoverable through computer forensic techniques).
- Legacy data (i.e., data created on old or obsolete hardware or software).